



# SYRIA - COMPLEX EMERGENCY

FACT SHEET #2, FISCAL YEAR (FY) 2019

**DECEMBER 7, 2018** 

# NUMBERS AT A GLANCE

## 13 million

People in Need of Humanitarian Assistance in Syria UN - June 2018

## 5.7 million

IDPs in Syria
UN – October 2018

## 4 million

People Reached Per Month by USAID Assistance in Syria

USAID - December 2017

## 5.6 million

Syrian Refugees in Neighboring Countries UNHCR – November 2018

## 3.6 million

Syrian Refugees in Turkey UNHCR – November 2018

951,629

Syrian Refugees in Lebanon UNHCR - October 2018

673,414

Syrian Refugees in Jordan UNHCR – November 2018

251,793

Syrian Refugees in Iraq UNHCR – October 2018

438,000

Palestinian Refugees in Syria
UNRWA – August 2018

#### **HIGHLIGHTS**

- SARG and GoRF airstrikes target AOG-held areas near Aleppo city following alleged chemical attack
- Approximately 153,000 people return to areas of origin in Ar Raqqah city
- UN records nearly 140 attacks impacting health care facilities across Syria in 2018
- Conflict causes more than 7,000 child casualties in Syria from November 2013 to June 2018

### **HUMANITARIAN FUNDING**

FOR THE SYRIA RESPONSE IN FY 2012-2019

\$9,105,527,534				
State/PRM <sup>3</sup>	\$4,496,142,518			
USAID/FFP <sup>2</sup>	\$2,908,634,151			
USAID/OFDA1	\$1,700,750,865			

#### **KEY DEVELOPMENTS**

- From November 24–25, Syrian Arab Republic Government (SARG) and Government of the Russian Federation (GoRF) airstrikes targeted armed opposition group (AOG)-held areas west and south of Aleppo city, marking the first aerial bombardment in northwestern Syria since the establishment of a de-militarized zone by the Government of Turkey (GoT) and GoRF in mid-September, according to international media. The airstrikes were reportedly in retaliation for an alleged AOG chemical attack on SARG-controlled areas in Aleppo city on November 24; as of early December, the UN had not confirmed the use of chemical weapons.
- Nearly 153,000 people returned to areas of origin in northeastern Syria's Ar Raqqah city from October 2017–October 2018 despite extensive infrastructure damage, explosive remnant of war (ERW) contamination, and limited availability of services. As of late October, approximately 23,400 internally displaced persons (IDPs) remained at four displacement sites in Dayr az Zawr, Al Hasakah, and Ar Raqqah governorates, the UN reports.
- In October, the UN recorded three attacks against health facilities, including two attacks in Aleppo Governorate and one attack in Dayr az Zawr; the incidents did not result in any civilian casualties, the UN reports. The UN recorded nearly 140 attacks impacting health care facilities across Syria from January–October, according to the UN.
- Between November 2013 and June 2018, the UN recorded more than 7,000 conflict-related child casualties and verified more than 12,500 grave violations against children, including abduction, sexual violence, and denial of humanitarian assistance.

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<sup>&</sup>lt;sup>1</sup> USAID's Office of U.S. Foreign Disaster Assistance (USAID/OFDA)

<sup>&</sup>lt;sup>2</sup> USAID's Office of Food for Peace (USAID/FFP)

<sup>&</sup>lt;sup>3</sup> U.S. Department of State's Bureau of Population, Refugees, and Migration (State/PRM)

#### **INSECURITY, DISPLACEMENT, AND HUMANITARIAN ACCESS**

- Conflict in Syria killed at least 230 civilians during November, including at least 70 deaths due to SARG and GoRF
  military operations, according to the Syria Network for Human Rights (SNHR). To date in 2018, SNHR has recorded
  nearly 6,630 civilian deaths in Syria.
- Between November 2013 and June 2018, the UN recorded more than 7,000 conflict-related child causalities, approximately 60 percent of which were due to airstrikes, according to a November UN report on children in armed conflict in Syria. The UN also recorded more than 12,500 grave violations against children—including abduction, sexual violence, and denial of humanitarian assistance—and the recruitment of more than 3,300 children by armed groups during the reporting period. The UN noted that access constraints had hindered data collection and that figures were likely higher. On November 27, UN Regional Humanitarian Coordinator for Syria Panos Moumtzis issued a statement advocating for the protection of civilians and civilian infrastructure and calling on all parties to adhere to international conventions pertaining to children in armed conflict.

#### Northeastern Syria

- Conflict between the Islamic State of Iraq and Syria (ISIS) and Syrian Democratic Forces (SDF) in southern Dayr az Zawr displaced approximately 27,000 people from June–October, the UN reports. Relief agencies continue to report restrictions on civilian movements in the governorate's Hajin sub-district—where an estimated 10,000 civilians remain trapped in ISIS-controlled areas—and neighboring Basira, Sur, Susat, and Thiban sub-districts, with many individuals utilizing informal routes and reportedly paying large sums to reach SDF-controlled areas, according to the UN. Insecurity also continues to hinder UN agencies and non-governmental organizations (NGOs) from accessing areas near the frontlines, including IDP sites, the UN reports. Despite access constraints, two UN partners provided multi-sector assistance—including food, nutrition, and water, sanitation, and hygiene (WASH) items—to approximately 5,000 IDPs in Hajin in October.
- Displaced populations continue to return to areas of origin in Ar Raqqah city despite high levels of infrastructure damage and ERW contamination, as well as limited service availability in areas of displacement. From October 2017–October 2018, nearly 153,000 people returned to Ar Raqqah city, the UN reports. Surveyed returnees reported the absence of basic services, lack of employment opportunities, and insecurity in areas of displacement as primary reasons for returning to areas of origin in northeastern Syria, according to a July and August assessment.
- In October, the UN reported that interference by local authorities disrupted health and nutrition programming in Al Hasakah and Ar Raqqah. On October 24, the Kurdish Self-Administration closed four primary health care centers and an immunizations service center supported by U.S. Government (USG) partners the UN Children's Fund (UNICEF) and UN World Health Organization (WHO) in Al Hasakah and Ar Raqqah, the UN reports. Officials also closed several health and nutrition clinics in Ar Raqqah city. The UN and relief partners continue to advocate independent humanitarian activities and increased access to vulnerable populations.

#### Northwestern Syria

SARG and GoRF airstrikes targeted AOG-held areas near Aleppo city from November 24–25, representing the first
instance of aerial bombardment in northwestern Syria since the GoT–GoRF de-militarized zone was established in
mid-September, international media report. The airstrikes were reportedly in retaliation for an alleged AOG chemical
attack on SARG-controlled areas in Aleppo city on November 24, which resulted in an unconfirmed number of civilian
injuries, media reports. As of early December, the UN had not confirmed the use of chemical weapons.

#### **FOOD SECURITY AND NUTRITION**

Relief agencies remain concerned regarding drought conditions in northeastern Syria. Farmers in Al Hasakah—where
45 percent of Syria's wheat is cultivated—reported low crop yields in the most recent harvest season due to a
combination of poor growing conditions, including delayed rains, an extended dry period, and late heavy rainfall,
according to a USAID partner post-harvest survey. Nearly all interviewed farmers were unable to generate income
from the harvest, and reported that low harvest yields were insufficient to fulfill household consumption needs until the

next harvest season, resulting in negative coping strategies, including borrowing or purchasing food on credit, borrowing money to cover basic needs, and reducing expenditures on essential non-food items such as education, health care, and medicine. All interviewed farmers anticipate increasing food prices and limited availability of bread, legumes, meat, and vegetables in local markets. Farmers harvested 1.1 million metric tons (MT) of wheat in Al Hasakah, representing a 70 percent decrease from the pre-crisis average yield of 3.7 million MT, the UN reports.

- The percentage of Syrian households reporting inadequate food consumption levels—indicating limited access to a sufficient diversity and quantity of food—increased from 26 percent in September to 29 percent in October, with poor food consumption levels increasing by approximately 7 percent in UN-designated hard-to-reach (HTR) areas in Aleppo, Hamah, and Homs governorates, according to a UN World Food Program (WFP) report. Among surveyed governorates, Tartus Governorate maintained the highest percentage of households—approximately 36 percent—with inadequate food consumption levels due to increasing food prices. In addition, approximately 40 percent of female-headed households countrywide reported inadequate food consumption levels; female-headed households also reported utilizing the highest number of negative coping strategies—including borrowing food, limiting portion size, and reducing the number of meals consumed—to meet food needs, WFP reports. In total, approximately 80 percent of households in Syria reported utilizing at least one negative coping strategy in October, with the highest number of negative coping strategies reported in Dar'a, Hamah, and Homs governorates.
- USAID/FFP partner WFP provided emergency food assistance to approximately 3.2 million people in all of Syria's 14 governorates in October, including nearly 292,000 people in approximately 60 HTR areas in Aleppo, Dar'a, Dayr az Zawr, Quneitra, Ar Raqqah, and Rif Damascus governorates. In addition, WFP is implementing seven livelihood assistance projects—including farming support, food processing, and vocational training—benefiting more than 66,200 people across 11 governorates.
- In October, WFP provided nutrition supplies for the prevention of acute malnutrition for nearly 118,000 children in 13 governorates. WFP also delivered nutrition supplies for the treatment of moderate acute malnutrition to nutrition centers and mobile clinics in Aleppo, sufficient to treat more than 3,050 individuals for one month.
- UNICEF screened approximately 120,000 children and pregnant and lactating women for acute malnutrition in October, identifying and treating nearly 660 children experiencing severe acute malnutrition. UNICEF also provided approximately 73,000 children and women with essential nutrition supplies during the month.

#### **HEALTH AND WASH**

- Approximately 11.3 million people across Syria required health assistance as of October; however, an estimated 54 percent of Syrian health facilities are closed or partially functioning, according to the Health Cluster—the coordinating body for humanitarian health activities, comprising UN agencies, NGOs, and other stakeholders. In addition, a lack of health supplies, limited medical personnel, and medicine shortages continue to hinder access to health care services. Only four governorates—Damascus, Latakia, As Suwayda', and Tartus—meet the minimum UN criteria for sufficient medical staff, including that health facilities maintain 45 doctors, midwives, and nurses per 10,000 people, the Health Cluster reports. Nearly 70 percent of assessed communities in Aleppo, Hamah, Al Hasakah, Homs, Idlib, and Ar Raqqah governorates indicated that health care remains a priority need, according to an October REACH Initiative report.
- In October, the UN recorded three attacks against health facilities, including two attacks in Aleppo and one attack in Dayr az Zawr; the incidents did not result in any civilian casualties, the UN reports. From January–October, the UN recorded nearly 140 attacks impacting health care facilities across Syria. At least 340 hospitals across Syria have been attacked throughout the duration of the Syrian conflict, according to a recent UN report.
- Poor sanitation and water infrastructure in many areas of Syria, combined with heavy rainfall in October, has increased the risk of water-borne disease outbreaks, particularly in IDP camps and temporary settlements, according to the Health Cluster. Health actors continue to report new cases of acute bloody diarrhea, with more than 390 cases recorded in Dayr az Zawr, Al Hasakah, and Ar Raggah from October 1–15, according to the UN.

- In October, UNICEF reached more than 230,000 children and women with health consultations and vaccinated
  approximately 2.3 million children ages five years and younger against polio throughout Syria. Due to vaccination
  efforts, an outbreak response assessment mission concluded in October that the 2017 outbreak of vaccine-derived
  polio—with 70 laboratory-confirmed cases from June–September 2017—has been contained.
- UNICEF supported approximately 228,000 people with water infrastructure interventions and an estimated 168,000 people with sanitation services in October. UNICEF also completed the development and rehabilitation of water and sanitation facilities, as well as facilitated hygiene promotion activities, across 14 Syrian schools, benefiting 24,000 children during the month. In addition, UNICEF provided 144,000 people with commodities—including hygiene kits, soap, and water purification tablets—and installed water tanks in IDP shelters and camps across Syria in October. UNICEF provided water trucking services to 77,000 people in IDP sites in Aleppo's Tell Refaat, Nabul, and Zahraa towns, as well as Aleppo city, and repaired nine wells in Dar'a, providing 10,500 people with access to safe drinking water. Furthermore, UNICEF supported the rehabilitation of water and sanitation facilities at displacement sites in Dayr az Zawr, reaching more than 522,000 people in October.

#### PROTECTION, SHELTER, AND WINTERIZATION

- In October, Protection Cluster partners continued to conduct protection activities for IDPs and host community
  members in Aleppo, Hamah, Al Hasakah, Idlib, and Ar Raqqah. UNICEF provided psychosocial support services to
  53,600 people, including 48,000 children, across 13 governorates in October. Additionally, UNICEF conducted child
  protection awareness sessions for 68,300 people across 12 governorates and ERW risk education sessions for
  113,000 people in Syria during the month.
- Winter conditions have exacerbated livelihood and shelter needs at the remaining four IDP sites in northeastern Syria, which hosted 23,400 IDPs as of late October, according to the UN. Heavy rains in late October destroyed 30 tents at IDP sites near Ar Raqqah city and resulted in flooding in Dayr az Zawr's Abu Khashab informal settlement, which hosts an estimated 2,900 IDPs, the UN reports. State/PRM partner the Office of the UN High Commissioner for Refugees (UNHCR) is distributing winterization items, providing replacement tents, and relocating shelters to areas at lower risk of flooding in Abu Khashab. NGOs also distributed food rations in response to flood-damaged food stocks in October, the WFP reports.
- UNHCR reached more than 236,000 people with shelter materials and other relief commodities in northwestern Syria from January—October. UNHCR also provided winterization items, including plastic sheeting, thermal blankets, and winter clothing, to more than 344,000 people across Syria from September—November; UNHCR plans to provide winter-specific assistance to an additional 656,000 people in Syria by March 2019.

#### **REFUGEE ASSISTANCE**

- Nearly 952,000 Syrians refugees were residing in Lebanon as of late October, according to the UN. With State/PRM support, UNICEF provided safe drinking water to nearly 209,000 Syrian refugees in informal settlements in Lebanon as of October. In addition, UNICEF conducted infant and young child feeding counseling sessions for more than 2,350 pregnant and lactating women during the month.
- Relief organizations recorded nearly 880 laboratory-confirmed measles cases, nearly 20 percent of which were among Syria refugees, in Lebanon from January-October, according to the UN. In response, UNICEF and the Government of Lebanon have expanded immunization efforts, vaccinating more than 11,800 children against measles in remote areas as of October.

#### **2018 HUMANITARIAN FUNDING\***

PER DONOR



\*Funding figures are as of December 7, 2018. All international figures are according to the UN's Financial Tracking System and based on international commitments during calendar year 2018, while USG figures are according to the USG and reflect publicly announced USG funding for FY 2018 and FY 2019, which run from October 1, 2017, to September 30, 2019.

#### CONTEXT

- Following the commencement of peaceful demonstrations against the SARG in March 2011, President Bashar al-Asad pledged legislative reforms. However, reforms failed to materialize, and SARG forces loyal to President al-Asad began responding to demonstrations with violence, leading AOGs to retaliate.
- At a November 2012 meeting in Doha, Qatar, Syrian opposition factions formed an umbrella organization—the
  National Coalition for Syrian Revolutionary and Opposition Forces, also known as the Syrian Coalition. The USG
  recognized the coalition as the legitimate representative of the Syrian people on December 11, 2012. On March 19,
  2013, the Syrian Coalition established the Syrian Interim Government, which opposes the SARG and is based in
  decentralized locations throughout AOG-held areas of Syria.
- On July 14, 2014, the UN Security Council (UNSC) adopted UNSC Resolution 2165, authorizing UN cross-border and cross-line delivery of humanitarian aid to conflict-affected populations without SARG approval. The resolution permits the UN's use of four border crossings from Turkey, Jordan, and Iraq—in addition to other crossings already in use by UN agencies—for the delivery of humanitarian assistance into Syria. The resolution also establishes a monitoring mechanism under the authority of the UN Secretary-General and with the consent of neighboring countries to ensure that deliveries across these border points contain only humanitarian items. The UNSC has subsequently adopted several resolutions renewing the mandate of UNSC Resolution 2165, most recently in December 2017 with the adoption of UNSC Resolution 2393, extending the authorities granted until January 2019.
- UN Relief and Works Agency for Palestine Refugees in the Near East (UNRWA) estimates approximately 438,000 Palestinian refugees remain in Syria; more than 80 percent of the 560,000 registered with UNRWA prior to the conflict lived in and around the city of Damascus. Intense fighting in and around some Palestinian camps and neighborhoods has significantly affected Palestinian refugees in Syria. UNRWA estimates that approximately 60 percent of Palestinian refugees are displaced within Syria, with a further 110,000 Palestinian refugees displaced outside of Syria. Syria also hosts an estimated 34,000 Iraqi refugees and asylum seekers, primarily in the greater Damascus area, as well as more than 3,200 refugee persons of concern from other countries.

#### USG HUMANITARIAN FUNDING FOR THE SYRIA RESPONSE IN FY 2018–20191

IMPLEMENTING PARTNER	ACTIVITY	LOCATION	AMOUNT
	USAID/OFDA <sup>2</sup>		
NGO Partners	Agriculture and Food Security, Economic Recovery and Market Systems, Health, Humanitarian Coordination and Information Management, Logistics Support and Relief Commodities, Multipurpose Cash Assistance, Nutrition, Protection, Shelter and Settlements, WASH	Syria	\$172,236,361
International Federation of the Red Cross and Red Crescent Societies (IFRC)	Agriculture and Food Security, Health, Shelter and Settlements	Syria	\$3,000,401
International Organization for Migration (IOM)	Humanitarian Coordination and Information Management, Logistics Support and Relief Commodities, Protection, Shelter and Settlements, WASH	Syria	\$23,394,072
UN Office for the Coordination of Humanitarian Affairs (OCHA)	Humanitarian Coordination and Info Management	Syria	\$4,500,000
UN Food and Agriculture Organization (FAO)	Humanitarian Coordination and Info Management	Syria	\$200,000
UNICEF	Humanitarian Coordination and Information Management, Health, Nutrition, Protection, WASH	Syria	\$26,077,692
WHO	Health	Syria	\$14,500,000
	Program Support	Syria	\$7,923,575
TOTAL USAID/OFDA FUNDING			\$251,832,101
	USAID/FFP		
NGO Partner	Cash Transfers for Food, Economic Recovery and Market Systems, Food Vouchers, Local and Regional Food Procurement, and Complementary Services	Syria	\$84,388,912
IOM	Regional Food Procurement	Syria	\$417,117
WFP	Cash Transfers for Food, Food Vouchers, Local and Regional Food Procurement, Nutrition, and Complementary Services	Syria	\$238,838,098
WFP	Food Vouchers	Egypt	\$19,000,000
WFP	Food Vouchers	Iraq	\$11,600,000
WFP	Food Vouchers	Jordan	\$104,000,000
WFP	Food Vouchers	Lebanon	\$140,000,000
WFP	Food Vouchers	Turkey	\$13,000,000
TOTAL USAID/FFP FUNDING			\$611,244,127
	STATE/PRM		
NGO Partners	Cash-Based Programming, Education, Health, Livelihoods, Mental Health, Protection, Psychosocial Assistance	Egypt, Iraq, Lebanon, Turkey	\$81,281,025
Implementing Partner	Capacity Building, Health, Protection, Relief Commodities, Shelter and Settlements, WASH	Jordan, Lebanon, Syria	\$63,600,000
IOM	Border Transport, Education, Health, Livelihoods, Protection, Relief Commodities	Egypt, Iraq, Jordan, Turkey	\$13,500,000
International Labor Organization (ILO)	Livelihoods	Jordan, Turkey	\$5,586,297
UNHCR	Camp Management, Education, Livelihoods, Protection, Relief Commodities, Shelter and Settlements, WASH	Egypt, Iraq, Jordan, Lebanon, Syria, Turkey, Region	\$394,200,000

UNICEF	Child Protection, Education, Health, Nutrition, WASH, Youth Programs	Egypt, Iraq, Jordan, Lebanon, Turkey	\$194,900,000
WHO	Health	Iraq, Lebanon, Turkey	\$6,500,000
TOTAL STATE/PRM FUNDING			\$759,567,322
TOTAL USG HUMANITARIAN FUNDING FOR THE SYRIA RESPONSE IN FY 2018–2019			\$1,622,643,550

#### **PUBLIC DONATION INFORMATION**

- The most effective way people can assist relief efforts is by making cash contributions to humanitarian organizations that are conducting relief operations. A list of humanitarian organizations that are accepting cash donations for disaster responses around the world can be found at <a href="https://www.interaction.org">www.interaction.org</a>.
- USAID encourages cash donations because they allow aid professionals to procure the exact items needed (often in the affected region); reduce the burden on scarce resources (such as transportation routes, staff time, and warehouse space); can be transferred very quickly and without transportation costs; support the economy of the disaster-stricken region; and ensure culturally, dietary, and environmentally appropriate assistance.
- More information can be found at:
  - The Center for International Disaster Information: www.cidi.org or +1.202.661.7710.
  - Information on relief activities of the humanitarian community can be found at www.reliefweb.int.