

UKRAINE - COMPLEX EMERGENCY

FACT SHEET #1, FISCAL YEAR (FY) 2018

JANUARY 26, 2018

NUMBERS AT A GLANCE

3.4
million

People in Need of
Humanitarian Assistance
UN – November 2017

1.6
million

IDPs in Ukraine
GoU Ministry of Social Policy –
December 2017

1.2
million

Food-Insecure People in
the Donbas Region
UN – July 2017

1.1
million

People Displaced to
Neighboring Countries
UN – November 2016

2,500

Estimated Conflict-
Related Civilian Deaths
UN – December 2017

HIGHLIGHTS

- Conflict continues to endanger civilians, hinder livelihood activities, and restrict movement
- Ukraine's winter season increases food, health, and shelter needs among vulnerable populations
- USAID/OFDA partners provide critical health, protection, shelter, and WASH assistance to vulnerable populations in eastern Ukraine

HUMANITARIAN FUNDING

FOR THE UKRAINE RESPONSE IN FY 2016
AND FY 2017

USAID/OFDA ¹	\$26,052,433
USAID/FFP ²	\$8,000,000
State/PRM ³	\$42,700,000
\$76,752,433	

KEY DEVELOPMENTS

- Despite numerous ceasefire agreements, including the December 23 armistice, daily clashes continue to result in civilian casualties and damage to critical infrastructure in the government-controlled area (GCA) and non-government controlled area (NGCA) near the contact line in eastern Ukraine's Donetsk and Luhansk *oblasts*. Nearly 40 percent of people living along the contact line are affected by shelling every day, the UN reports.
- Conflict had affected approximately 4.4 million people in eastern Ukraine as of December, and more than 75 percent of the conflict-affected population required humanitarian assistance, according to the UN. On December 7, the UN released the 2018 Ukraine Humanitarian Response Plan (HRP) requesting \$187 million to reach an estimated 2.3 million people, particularly vulnerable populations near the contact line.
- Humanitarian needs, particularly for food, health, and shelter, continue to increase in eastern Ukraine due to harsh winter conditions in the country's November-to-March cold season. During the 2016/2017 cold season, more than 20 percent of households in the GCA and NGCA reported they were unable to meet basic food needs. Lack of heat is also a primary concern; insufficient electric utility maintenance poses a high risk of power cuts in 2018, while shelling continues to damage water pipes and stations, which may lead to failure of water-dependent heating systems.
- In FY 2017, the U.S. Government (USG) provided more than \$27 million—including approximately \$9 million from USAID/OFDA and \$3 million from USAID/FFP—in humanitarian assistance to meet the emergency food, health, protection, shelter, and water, sanitation, and hygiene (WASH) needs of conflict-affected populations in Ukraine.

¹ USAID's Office of U.S. Foreign Disaster Assistance (USAID/OFDA)

² USAID's Office of Food for Peace (USAID/FFP)

³ U.S. Department of State's Bureau of Population, Refugees, and Migration (State/PRM)

INSECURITY AND PROTECTION

- Insecurity along the contact line continues to endanger civilians and impede humanitarian access to vulnerable populations. In 2017, the UN recorded more than 100 conflict-related civilian deaths and nearly 500 injuries; explosive remnants of war (ERW) caused nearly 160 of the casualties.
 - In mid-December, escalated fighting in Donetsk's Novoluhanske village injured eight civilians, damaged more than 900 houses, and displaced approximately 400 people, more than 150 of whom had returned as of mid-January, the UN reports.
 - On December 19, European Commission Spokesperson for Foreign Affairs and Security Policy Maja Kocijancic released a statement decrying the deteriorating humanitarian and security conditions in eastern Ukraine. Noting that ceasefire violations had peaked in recent months, reaching the highest number of violations since February 2017, Spokesperson Kocijancic urged parties to the conflict to respect the ceasefire agreements and protect water and energy infrastructure.
 - Between August and November, the State Border Guard Service of Ukraine recorded a monthly average of more than 1 million contact line crossings by individuals visiting relatives or aiming to access basic services, pensions, and social benefits. Long wait times at the limited number of checkpoints and insecurity—including shelling and ERW presence—continue to pose protection risks for individuals attempting to cross the contact line, the UN reports. At least 14 civilians died or experienced health complications while waiting to cross the contact line in 2017, according to the UN.
 - The Shelter Cluster⁴ identified housing, land, and property issues as key humanitarian protection concerns for conflict-affected populations, noting recent reports of armed elements occupying residential housing and private agricultural land in the GCA and the NGCA. The Armed Forces of Ukraine have occupied 20 houses in Donetsk's Verkhnyotoretske in the GCA since 2015, preventing the households from returning, according to the Protection Cluster. Military occupation of property is likely to result in increased civilian casualties due to military activity in a residential area, as well as unexploded ordnance that may be left behind after military forces vacate the property, the Shelter Cluster reports. Additionally, military use of land, such as mining and trench digging, may damage agricultural land and thus hinder livelihood activities when households return to areas of origin.
 - Through FY 2017 USAID/OFDA support, five partners are providing critical humanitarian protection assistance to vulnerable populations in eastern Ukraine. One partner reached nearly 7,500 people with mine risk education between April and September. Another partner provided psychosocial support services to approximately 4,000 older persons and managed community safe spaces for nearly 3,000 older internally displaced persons (IDPs) and host community members in Donetsk and Luhansk. An additional organization provided psychosocial support services to more than 2,000 people between July and September.
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HEALTH AND WASH

- Ongoing violence along the contact line continues to damage health and WASH facilities. Approximately 130 conflict-affected health facilities required rehabilitation as of December; nearly 140 conflict incidents affected critical WASH facilities in eastern Ukraine in 2017, according to the UN.
- The 2018 Ukraine Humanitarian Needs Overview (HNO), released by the UN in December, estimated that 2.2 million people in Ukraine require health and nutrition assistance, approximately 3.4 million people are in need of WASH assistance, and an estimated 1.8 million people are at risk of water-dependent heating systems failure as a result of shelling.
- On November 3 and 4, shelling targeted the Donetsk Filter Station—which supplies water to 345,000 people—in violation of the July 19 agreement to protect critical water infrastructure in Donetsk. Additionally, shelling hit Verkhniokalmiyska Filter Station—which provides water to 800,000 people—more than 12 times on November 5. In a November 8 statement, UN Resident and Humanitarian Coordinator in Ukraine Neal Walker expressed concern

⁴ The coordinating body for humanitarian shelter activities, comprising UN agencies, non-governmental organizations, and other stakeholders.

regarding the escalated violence near electric, gas, and water infrastructure in Donetsk, emphasizing that disrupted heating or water supply during the winter months could have severe consequences for vulnerable populations in eastern Ukraine. Furthermore, both filter stations targeted in November store chlorine gas supplies, which, if hit by shelling, would release a fatal dose of poisonous gas to anyone within 650 feet of the station.

- Ukraine is facing an outbreak of measles, a preventable, highly contagious viral disease, with health actors recording new cases in every *oblast* throughout the country and in Ukraine's capital city of Kyiv in recent weeks, the UN reports. In 2017, health actors recorded more than 3,000 measles cases and five related deaths, according to the UN. In response, the UN World Health Organization provided support to the Government of Ukraine (GoU) Ministry of Health throughout 2017 to establish a national Measles Task Force; develop an immunization strategy to reach under-vaccinated individuals, especially children; and provide health workers with training on how to identify and report measles cases.

FOOD SECURITY AND LIVELIHOODS

- Approximately 1.2 million people in the Donbas Region of eastern Ukraine—comprising Donetsk and Luhansk—are moderately or severely food-insecure, according to the 2018 HNO. The figure includes approximately 800,000 food-insecure people in the NGCA and 410,000 food-insecure people in the GCA. In addition, approximately 93,000 households in rural areas—primarily those located along the contact line—are in need of agriculture support to reduce household food insecurity.
- Increased food prices, high unemployment, and damage to critical infrastructure have prompted approximately 87 percent of NGCA residents and more than 53 percent of GCA residents to employ negative coping strategies, such as buying food on credit, borrowing food, or reducing dietary diversity, due to lack of income or other resources to obtain food, according to the UN. Additionally, an economic blockade, as well as ongoing violence along the contact line, continued to isolate civilians, hindering access to food, health, and education services, as of late December.
- Between January and November 2017, the UN World Food Program (WFP) reached approximately 163,000 people with in-kind food assistance and 91,000 people with cash-based transfers in Ukraine. In November, WFP provided emergency food assistance to approximately 37,300 people, delivered more than 1,200 food parcels in Donetsk in the NGCA, and provided approximately 5.5 metric tons (MT) of food commodities sourced from a local private donor to a state hospital in Luhansk in the GCA. WFP assistance supports food interventions for vulnerable populations in eastern Ukraine, such as chronically ill individuals, female-headed households, older persons, people living with disabilities, and unaccompanied minors.
- Due to increased humanitarian needs in Ukraine, WFP plans to extend its operations—originally scheduled to have concluded in December—through February 2018 to meet emergency food needs in eastern Ukraine during the winter season. WFP plans to gradually phase out emergency food assistance activities in mid-2018 while continuing to monitor food security conditions.
- In FY 2017, USAID/WFP contributed \$3 million to WFP to reach an estimated 13,000 food-insecure people in the GCA. WFP is targeting vulnerable groups, such as people living with HIV/AIDS and tuberculosis, with cash transfers and food vouchers where local markets are available and functioning.

SHELTER AND RELIEF COMMODITIES

- USG partner the Office of the UN High Commissioner for Refugees (UNHCR) scaled up humanitarian response activities in December to respond to increased needs resulting from the cold season. UNHCR is distributing relief commodities—including boots, cash grants for winter expenses, coal for heating, and winter clothing—to approximately 15,300 vulnerable people, many of whom have been displaced by conflict.
- In the NGCA, approximately 40 percent of households are in need of heating fuel and nearly 90 percent of households are in need of winter clothes and insulation, according to the UN. In response, UNHCR provided 9,000 MT of coal

and more than 7,500 winter clothing items to approximately 3,000 households in conflict-affected areas in the NGCA. UNHCR also provided cash grants to 1,000 households and winter jackets to more than 4,700 children in the GCA.

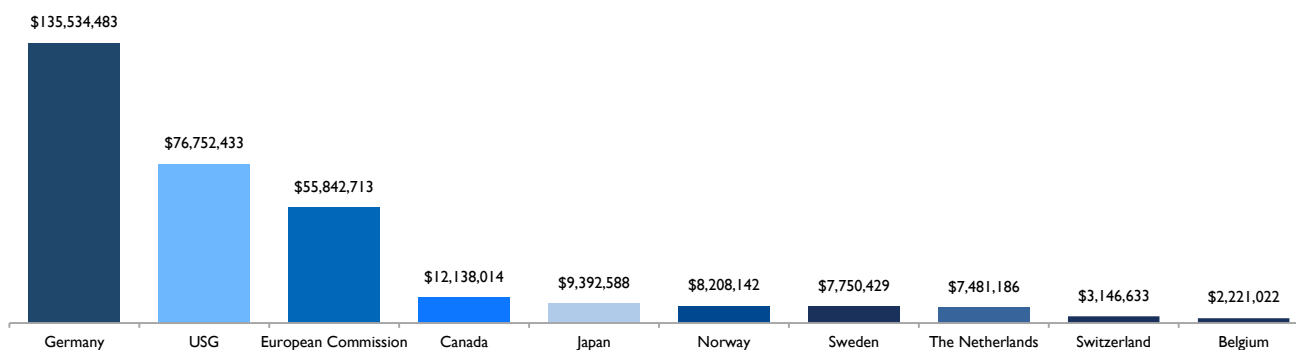
- Conflict in eastern Ukraine damaged more than 800 houses in 2017, according to the Shelter Cluster. In response, shelter partners are insulating ceilings for more than 1,900 households and providing rehabilitation assistance for more than 160 communal structures in the GCA, including collective centers, hospitals, and schools.
- From April to September, a USAID/OFDA partner distributed more than 500 cash grants, installed windows in 20 houses, and repaired nearly 350 houses.

OTHER HUMANITARIAN ASSISTANCE

- The 2018 Ukraine HRP funding appeal, launched on December 7, requests \$187 million to reach approximately 2.3 million people in need. The HRP had received approximately \$4.6 million—or 2.5 percent of the total funding appeal—as of January 26. Total 2018 funding, including contributions outside of the HRP, amounted to \$17.7 million as of January 26.

2016–2017 HUMANITARIAN FUNDING*

PER DONOR



*Funding figures are as of January 26 2018. All international figures are according to the UN Office for the Coordination of Humanitarian Affairs (OCHA) Financial Tracking Service and based on international commitments during the 2016 and 2017 calendar years, while USG figures are according to the USG and reflect the most recent USG commitments based on the fiscal year, which began on October 1, 2015, and October 1, 2016, respectively.

CONTEXT

- Conflict between the GoU military and separatists in eastern Ukraine that began in March 2014 has caused large-scale population displacement and widespread damage to infrastructure. The heaviest fighting has occurred in the easternmost *oblasts* bordering Russia, particularly Donetsk and Luhansk; however, the large influx of IDPs has negatively affected neighboring *oblasts*.
- The GoU estimated that the conflict had internally displaced approximately 1.6 million people, as of December 2017. In addition, the UN estimates that 3.4 million of the 4.4 million conflict-affected people in eastern Ukraine require humanitarian assistance in 2018.
- On October 12, 2017, U.S. Ambassador Marie L. Yovanovitch renewed the disaster declaration for Ukraine due to the continued humanitarian needs of IDPs and vulnerable populations affected by conflict between GoU forces and pro-opposition forces in eastern Ukraine.

USG HUMANITARIAN FUNDING FOR THE UKRAINE RESPONSE IN FY 2016¹

IMPLEMENTING PARTNER	ACTIVITY	LOCATION	AMOUNT
USAID/OFDA²			
Implementing Partners (IPs)	Economic Recovery and Market Systems, Humanitarian Coordination and Information Management (HCIM), Logistics Support and Relief Commodities, Protection, Shelter and Settlements, and WASH	Eastern Ukraine	\$15,127,821
OCHA	HCIM	Countrywide	\$400,000
UN Children's Fund (UNICEF)	WASH	Donetsk and Luhansk	\$800,000
WFP	HCIM, Logistics Support and Relief Commodities	Donetsk, Dnipropetrovsk, and Luhansk <i>oblasts</i>	\$500,000
	Program Support		\$161,101
TOTAL USAID/OFDA FUNDING			\$16,988,922
USAID/FFP³			
WFP	Locally and Regionally Procured Food Assistance	Donetsk, Dnipropetrovsk, Kharkiv, Luhansk, and Zaporizhzhya <i>oblasts</i>	\$5,000,000
TOTAL USAID/FFP FUNDING			\$5,000,000
STATE/PRM			
IP	Capacity Building, Protection	Countrywide	\$300,000
International Committee of the Red Cross (ICRC)	Food Assistance, Health, Protection, Shelter and Settlements	Countrywide	\$14,900,000
International Organization for Migration (IOM)	Logistics Support and Relief Commodities, Shelter and Settlements	Countrywide	\$3,000,000
UNHCR	Logistics Support and Relief Commodities, Protection, Shelter and Settlements	Countrywide	\$8,100,000
UN Population Fund (UNFPA)	Protection	Countrywide	\$1,000,000
TOTAL STATE/PRM FUNDING			\$27,300,000
TOTAL USG HUMANITARIAN FUNDING FOR THE UKRAINE RESPONSE IN FY 2016			\$49,288,922

USG HUMANITARIAN FUNDING FOR THE UKRAINE RESPONSE IN FY 2017

IMPLEMENTING PARTNER	ACTIVITY	LOCATION	AMOUNT
USAID/OFDA			
IPs	Economic Recovery and Market Systems, HCIM, Logistics Support and Relief Commodities, Protection, Shelter and Settlements, WASH	Cherkasy, Chernihiv, Dnipropetrovsk, Donetsk, Kharkiv, Kirovohrad, Kyiv, Luhansk, Poltava, Sumy, Vinnytsya, and Zhytomyr <i>oblasts</i>	\$7,584,038
OCHA	HCIM	Countrywide	\$300,000
UNICEF	HCIM, WASH	Countrywide	\$550,000
WFP	HCIM, Logistics Support and Relief Commodities	Countrywide	\$500,000
	Program Support		\$129,473
TOTAL USAID/OFDA FUNDING			\$9,063,511

USAID/FFP			
WFP	Food Vouchers, Cash Transfers for Food	Eastern Ukraine	\$3,000,000
TOTAL USAID/FFP FUNDING			\$3,000,000
STATE/PRM			
IP	Capacity Building, Protection	Countrywide	\$300,000
ICRC	Food Assistance, Health, Protection, Shelter and Settlements	Countrywide	\$8,100,000
IOM	Logistics Support and Relief Commodities, Shelter and Settlements	Countrywide	\$3,000,000
UNHCR	Logistics Support and Relief Commodities, Protection, Shelter and Settlements	Countrywide	\$3,600,000
UNICEF	Protection	Countrywide	\$400,000
TOTAL STATE/PRM FUNDING			\$15,400,000
TOTAL USG HUMANITARIAN FUNDING FOR THE UKRAINE RESPONSE IN FY 2017			\$27,463,511
TOTAL USG HUMANITARIAN FUNDING FOR THE UKRAINE RESPONSE IN FY 2016–FY 2017			\$76,752,433

¹ Year of funding indicates the date of commitment or obligation, not appropriation, of funds.

² USG funding totals represent actual committed amounts as of September 30, 2017.

³ Estimated value of food assistance and transportation costs at time of procurement; subject to change.

PUBLIC DONATION INFORMATION

- The most effective way people can assist relief efforts is by making cash contributions to humanitarian organizations that are conducting relief operations. A list of humanitarian organizations that are accepting cash donations for disaster responses around the world can be found at www.interaction.org.
- USAID encourages cash donations because they allow aid professionals to procure the exact items needed (often in the affected region); reduce the burden on scarce resources (such as transportation routes, staff time, and warehouse space); can be transferred very quickly and without transportation costs; support the economy of the disaster-stricken region; and ensure culturally, dietary, and environmentally appropriate assistance.
- More information can be found at:
 - USAID Center for International Disaster Information: www.cidi.org or +1.202.661.7710.
 - Information on relief activities of the humanitarian community can be found at www.reliefweb.int.

USAID/OFDA bulletins appear on the USAID website at <http://www.usaid.gov/what-we-do/working-crises-and-conflict/responding-times-crisis/where-we-work>