



1 August 2006

**Eighteenth Report  
Implementation of the Agreement on Movement and Access  
(12 – 25 July 2006)**

The United Nations<sup>1</sup> is submitting the 18<sup>th</sup> bi-weekly report on the implementation of the 15 November Agreement on Movement and Access (AMA), covering the period 12 – 25 July 2006 inclusive.<sup>2</sup>

- The **Rafah crossing** has remained closed since 25 June for regular movement. However, on 18 and 19 July following an agreement reached between the Government of Israel (GoI) and Palestinian Authority (PA) mediated by EU BAM, Rafah opened for two days to allow the passage of 5,178 passengers who had been trapped on the Egyptian side of the crossing. There is no indication as to when the crossing will reopen and no persons have been able to exit the Gaza Strip since 25 June.
- The **Karni crossing** was closed for two days during the reporting period (21 and 23 July). Karni was open for imports on all other scheduled working days although actual operating times varied between three and nine hours per day. No exported goods have crossed through Karni since 23 June.
- The **Erez crossing** remains closed for Palestinian workers and traders since 12 March. Since 25 June, only critical Palestinian humanitarian cases (with prior coordination with the Israeli DCL) were permitted to cross. There was an attack by Palestinian militants on an Israel Defence Forces (IDF) observation post at Erez on 23 July and since this time Erez has been frequently closed, including for diplomats and humanitarian workers.
- The **Kerem Shalom crossing** has remained closed since 25 June, following an attack by Palestinian militants on an IDF observation post.
- The **Sufa crossing** has remained closed since 21 June, due to a reported security alert by the IDF.
- The deadline for the introduction of **truck convoys between the Gaza Strip and the West Bank** as agreed in the AMA, passed on 15 January. Discussions about the possibility of bus convoys have not resumed.
- The GoI has not provided the assurance to donors that it will not interfere with the operation of the **Gaza Strip seaport**.
- There have been no discussions on the **Gaza Strip airport** during the reporting period.
- According to OCHA, the **number of obstacles to movement in the West Bank** increased from 536 to 540. OCHA compiles several times a year comprehensive count of physical obstacles to Palestinian movement in the West Bank. The figures reported here are based on OCHA field observations only.

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<sup>1</sup> The Office of the Quartet's Special Envoy closed on 28 April. The United Nations has assumed reporting responsibilities on the implementation of the AMA.

<sup>2</sup> The report draws on all available data sources for reporting including the EU, UN agencies, PA ministries, PalTrade, COGAT and the World Bank.

Rafah		YES/NO
Open on 26 November		YES
Working hours per day (ave.)		
	Actual	1.5 <sup>a</sup>
	Scheduled	12
Days open in period		
	Actual	2 <sup>a</sup>
	Scheduled	14
Number of days experiencing a closure (total in 2-week period)		12
Security incidents on Palestinian side of border		0

*a: Rafah has remained closed for regular movement since since 25 June. However, an agreement was reached between the Gol and PA and Rafah opened on 18 July (09:00 - 00:45) and 19 July (11:30 - 16:30) to allow the passage of 5,178 passengers trapped on the Egyptian side of the crossing. No passengers were able to exit the Gaza Strip and there is no indication as to when the crossing will re-open (source: EU BAM).*

<b>Movement: Travelers and Cargo</b>		<b>In</b>	<b>Out</b>
Travelers through Rafah (daily ave.)		370	0
Number of trucks (daily ave.)		n.a.	0
Number of cars (daily ave.) <sup>b</sup>		0	0

*b: Pending capacity-building of the Palestinian personnel at Rafah.*

<b>Management and Operations</b>		YES/NO
PA established clear operating procedures		YES
Israel provided PA with population registry data		incomplete
Liaison office established		YES
PA established baggage limits		YES
PA provided the 3rd party the list of names of workers at Rafah		YES
Security working group established		YES
PA customs officials clearing incoming cargo at Kerem Shalom		NO
Kerem Shalom operating procedures being discussed		YES <sup>c</sup>

*c: Working level discussions took place prior to 29 March.*

n.a.= not applicable to this report

<b>Crossing Points</b>						
<b>Goods - Gaza Strip</b>		<b>Erez</b>	<b>Karni</b>	<b>Kerem Shalom</b>	<b>Others</b>	<b>Total</b>
	Working hours per day (ave.)					
	<i>Actual</i>	n.a.	5.3 <sup>h</sup>	n.a.	n.a.	<b>5.3</b>
	<i>Scheduled</i>	n.a.	13.5	n.a.	n.a.	<b>13.5</b>
	<i>Utilization ratio<sup>d</sup></i>	n.a.	not available	n.a.	n.a.	not available
	Days open in period					
	<i>Actual</i>	n.a.	10 <sup>h</sup>	0 <sup>k</sup>	0 <sup>l</sup>	<b>10</b>
	<i>Scheduled<sup>e</sup></i>	n.a.	12	n.a.	12	<b>24</b>
	Number of days experiencing a closure (total)	n.a.	2 <sup>h</sup>	n.a.	12 <sup>l</sup>	<b>14</b>
	Number of trucks out (daily ave.)	n.a.	0 <sup>l</sup>	n.a.	n.a.	<b>0</b>
	<i>Agricultural</i>	n.a.	0	n.a.	n.a.	<b>0</b>
	<i>Non-Agricultural</i>	n.a.	0	n.a.	n.a.	<b>0</b>
	Number of trucks scheduled out (daily ave.)	n.a.	not available	n.a.	n.a.	not available
	Number of trucks in (daily ave.)	n.a.	134.5 <sup>j</sup>	n.a.	n.a.	<b>134.5</b>
	Security incidents on Palestinian side of the crossing	1 <sup>f</sup>	0	0	0	<b>0</b>
<b>People</b>						
	Working hours per day (ave.)					
	<i>Actual</i>	0	n.a.	n.a.	n.a.	<b>0</b>
	<i>Scheduled</i>	16.5	n.a.	n.a.	n.a.	<b>16.5</b>
	Days open in period					
	<i>Actual</i>	0 <sup>g</sup>	n.a.	n.a.	n.a.	<b>0</b>
	<i>Scheduled</i>	14	n.a.	n.a.	n.a.	<b>14</b>
	Travelers in (daily ave.)	not available	n.a.	n.a.	n.a.	not available
	Travelers out (daily ave.)	0	n.a.	n.a.	n.a.	<b>0</b>
	Number of days experiencing closures (total)	14 <sup>g</sup>	n.a.	n.a.	n.a.	<b>14</b>

d: Ratio of actual vs. planned working hours of scanners and cells.

e: Karni and Sufa are scheduled to open six days a week (closed on Saturdays).

f: On 23 July an IDF observation post at Erez crossing came under fire from Palestinian militants.

g: Erez has remained closed for Palestinian workers and traders since 12 March (source: National Security Forces).

h: Karni was closed on 21 and 23 July (excluding Saturdays). Karni was open for imports only on all other scheduled working days during the reporting period. Actual working hours varied from between three and nine hours per day. The actual working hours per day (ave.) is calculated on the basis of scheduled days open i.e. 12 days.

i: No exported goods have left the Gaza Strip since 23 June (source: PalTrade).

j: Total truckloads of imports during reporting period was 1,614 (and there were no truckloads of aggregates imported during the reporting period). The daily average number of trucks into the Gaza Strip is calculated on the basis of scheduled days open i.e. 12 (source: PalTrade).

k: Kerem Shalom has remained closed since 25 June.

l: Sufa has remained closed since 21 June.

<b>Management and Operations - Gaza Strip</b>				<b>YES/NO</b>
	New and additional scanner installed at Karni by December 31			delivered but not installed
	Common management system adopted by both parties			NO
	New generation of x-ray equipment installed and used			NO
	Passages protected on the Palestinian side of the border			NO
			<i>Training program in place</i>	NO
			<i>Security equipment installed</i>	NO
	PA established a unified system of border management			NO
	Management system developed for Karni applied to Erez and Kerem Shalom			NO
<b>Management and Operations - West Bank</b>				
		<b>Tarkumiya</b>	<b>Jalame</b>	<b>Sha'ar Ephraim</b>
	Israel put in place similar arrangements to make West Bank passages fully operational	NO	NO	NO
	Operational procedures developed for those passages	NO	NO	NO

**Gaza Strip Seaport**

		YES/NO
	Gol assured donors that it will not interfere with operation of seaport / letter sent	NO
	Tripartite committee to develop security and other arrangements for the port established	NO

**Gaza Strip Airport**

		YES/NO
	Discussions continuing on security, construction and operations issues	NO

**Link Between Gaza and the West Bank**

<b>Convoys</b>		YES/NO
	Bus convoys established by December 15	NO
	Truck convoys established by January 15	NO
	Detailed implementation arrangements worked out	NO
<i>Buses (both directions - ave. in period)</i>		
	Number of convoys per day	0
	Number of people per day	0
<i>Trucks (both directions - ave. in period)</i>		
	Number of convoys per day	0
	Number of trucks per day	0

**Movement Within the West Bank**

<b>Obstacle reduction</b>		YES/NO
	Work ongoing to establish a plan to reduce obstacles	NO
	Plan to reduce obstacles completed by Dec. 31	NO
	Number of identified obstacles <sup>m</sup>	540
	<i>of which manned</i>	77
	<i>of which unmanned</i>	463

*m: OCHA compiles several times a year a comprehensive count of physical obstacles to Palestinian movement in the the West Bank. The figures reported here are based on OCHA field observations only.*

## Trend Analysis

Rafah	Baseline	Period 1	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15	Period 16	Period 17	Period 18
	Jan '04 - Jun'05	26-Nov	Feb 18 -Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 -May 16	May 17 - 30	May 31 - Jun 13	Jun 14 - 27	Jun 28 -Jul 11	Jul 12 - 25
Working hours per day (ave.)													
<i>Actual</i>	not available	4.0	9.2	9.2	10.1	11.2	11.3	10.5	10.2	11.4	0	0	1.5 <sup>b</sup>
<i>Scheduled</i>	not available	4.0	9.0	9.0	9.9	11.0	11.0	10.9	11.0	11.9	12	12	12
Days open in period													
<i>Actual</i>	n.a.	1	14	14	14	14	14	18	14	14	0	0	2 <sup>b</sup>
<i>Scheduled</i>	n.a.	1	14	14	14	14	14	18	14	14	14	14	14
Number of days experiencing a closure (total in 2 week period)	2.8 (ave.)	0	0	1	0	0	0	0	0	0	14	14	12
Travelers through Rafah in (daily ave.)	286	757	630	646	675	637	625	531	531	726	0	0	370
Travelers through Rafah out (daily ave.)	297	830	654	661	675	650	584	535	577	809	0	0	0
No. of trucks out (daily ave.)	0	0	0	0	0	0	0	0	0	0	0	0	0
No. of cars in (daily ave.) <sup>a</sup>	0	n.a.	0	0	0	0	0	0	0	0	0	0	0
No. of cars out (daily ave.) <sup>a</sup>	0	n.a.	0	0	0	0	0	0	0	0	0	0	0
Security incidents on Palestinian side of border	not available	0	0	0	0	0	0	0	0	0	0	0	0

a: Pending capacity-building of the Palestinian personnel at Rafah.

b: Rafah has remained closed for regular movement since since 25 June. However, an agreement was reached between the Gol and PA (mediated by EU BAM) and Rafah opened on 18 July (09:00 - 00:45) and 19 July (11:30 - 16:30) to allow the passage of 5,178 passengers trapped on the Egyptian side of the crossing. No passengers were able to exit the Gaza Strip and there is no indication as to when the crossing will re-open (source: EU BAM).

Karni	Baseline	Period 1	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15	Period 16	Period 17	Period 18
	Jan '04 - Jun'05	Nov 15 - 25	Feb 18 -Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 -May 16	May 17 - 30	May 31 - Jun 13	Jun 14 - 27	Jun 28 -Jul 11	Jul 12 - 25
Working hours per day (ave.)													
<i>Actual</i>	not available	12	3.4	2.0	5.2	2.2	not available	5.6	7.1	6	5.7	1.3	5.3 <sup>f</sup>
<i>Scheduled</i>	not available	not available	13.5	13.5	13.5	13.5	13.5	13.5	13.5	13.5	13.5	13.5	13.5
<i>Utilization ratio</i> <sup>c</sup>	not available	not available	not available	not available	7%	2.3%	not available	not available	not available	not available	not available	not available	not available
Days open in period													
<i>Actual</i>	n.a.	10	3	4	10	5	9	14	12	11	9	3	10 <sup>f</sup>
<i>Scheduled</i> <sup>d</sup>	n.a.	10	12	12	12	12	12	15	12	12	12	12	12
Number of days experiencing a closure (total in 2 week period)	2.2 (ave.)	0	9	8	2	7	3.5	1	0	1	3	9	2
Number of trucks out (daily ave.)	23	44	16	3.6	9.9	5.2	5.1	0.1	17	13.8	21.2	0	0 <sup>g</sup>
<i>Agricultural</i>	not available	15	not available	not available	7	3.6	4.4	0	6	3.1	3.6	0	0
<i>Non-Agricultural</i>	not available	29	not available	not available	2.9	1.6	0.7	0.1	11	10.7	17.6	0	0
Number of trucks scheduled out (daily ave.)	not available	54	not available	not available	not available	not available	not available	not available	not available	not available	not available	not available	not available
Number of trucks in (daily ave.) <sup>e</sup>	205	394	91	42	167	122.5	247	259	279	240.5	209.5	26.7	134.5 <sup>h</sup>
Security incidents on Palestinian side of the crossing	not available	0	1	0	0	0	1	0	0	0	0	0	0

c: Ratio of actual vs. planned working hours of scanners and cells.

d: Karni is closed on Saturdays.

e: Source: PalTrade.

f: Karni was closed on 21 and 23 July (excluding Saturdays). Karni was open for imports only on all other scheduled working days during the reporting period. Actual working hours varied from between three and nine hours per day. The actual working hours per day (ave.) is calculated on the basis of scheduled days open i.e. 12 days.

g: No exported goods have left the Gaza Strip since 23 June (source: PalTrade).

h: Total truckloads of imports during reporting period was 1,614 (and there were no truckloads of aggregates imported during the reporting period). The daily average number of trucks into the Gaza Strip is calculated on the basis of scheduled days open i.e. 12 (source: PalTrade).

n.a.= not applicable to this report

## Trend Analysis

Erez Goods	Baseline	Period 1	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15	Period 16	Period 17	Period 18
	Jan '04 - Jun'05	Nov 15 - 25	Feb 18 - Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 - May 16	May 17 - 30	May 31 - Jun 13	Jun 14 - 27	Jun 28 - Jul 11	Jul 12 - 25
Working hours per day (ave.)													
<i>Actual</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Scheduled</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Days open in period													
<i>Actual</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Scheduled</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks out (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Agricultural</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Non-Agricultural</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks scheduled out (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks in (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.

Erez Workers and Businesspeople	Baseline	Period 1	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15	Period 16	Period 17	Period 18
	Jan '04 - Jun'05	Nov 15 - 25	Feb 18 - Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 - May 16	May 17 - 30	May 31 - Jun 13	Jun 14 - 27	Jun 28 - Jul 11	Jul 12 - 25
Working hours per day (ave.)													
<i>Actual</i>	not available	12.0	16.5	9.4	0	0	0	0	0	0	0	0	0
<i>Scheduled</i>	not available	16.5	16.5	16.5	16.5	16.5	16.5	16.5	16.5	16.5	16.5	16.5	16.5
Days open in period													
<i>Actual</i>	n.a.	8	14	8	0	0	0	0	0 <sup>j</sup>	0 <sup>j</sup>	0	0 <sup>j</sup>	0 <sup>j</sup>
<i>Scheduled</i>	n.a.	11	14	14	14	14	14	18	14	14	14	14	14
Number of days experiencing a closure (total in 2 week period)	7.6 (ave.)	3	0	6	14	14	14	18	14	14	14	14 <sup>i</sup>	14 <sup>i</sup>
Workers & businesspeople in (daily ave.)	not available	not available	not available	not available	not available	not available	not available	not available	not available	not available	not available	not available	not available
Workers & businesspeople out (daily ave.)	1841	1,330	2,955	1,568	0	0	0	0	0	0	0	0	0
Security incidents on the Palestinian side of the crossing	not available	0	0	1	0	0	0	0	0	0	0	0	1 <sup>j</sup>

*i: Erez has remained closed for Palestinian workers and traders since 12 March (source: National Security Forces).*

*j: On 23 July an IDF observation post at Erez crossing came under fire from Palestinian militants.*

n.a.= not applicable to this report

## Trend Analysis

Kerem Shalom	Baseline	Period 1	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15	Period 16	Period 17	Period 18
	Jan '04 - Jun'05	Nov 15 - 25	Feb 18 -Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 -May 16	May 17 - 30	May 31 -Jun 13	Jun 14 - 27	Jun 28 -Jul 11	Jul 12 - 25
Working hours per day (ave.)													
<i>Actual</i>	n.a.	n.a.	n.a.	n.a.	7.5	6.7	3.2	1.7	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Scheduled</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Days open in period													
<i>Actual</i>	n.a.	n.a.	n.a.	n.a.	8	11	8	5	0	4	4	0	0 <sup>k</sup>
<i>Scheduled</i>	n.a.	n.a.	n.a.	n.a.	n.a.	12	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of days experiencing a closure (total in 2 week period)	n.a.	n.a.	n.a.	n.a.	n.a.	1	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks out (daily ave.)													
<i>Agricultural</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Non-Agricultural</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks scheduled out (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks in (daily ave.)	n.a.	n.a.	n.a.	n.a.	11.9	11.6	6.6	2.1	0	not available	not available	not available	not available
Security incidents on Palestinian side of the crossing	n.a.	n.a.	n.a.	n.a.	0	0	0	0	0	0	1	0	0

k: Kerem Shalom has remained closed since 25 June.

Convoys	Baseline	Period 1	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15	Period 16	Period 17	Period 18
	Jan '04 - Jun'05	Nov 15 - 25	Feb 18 -Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 -May 16	May 17 - 30	May 31 -Jun 13	Jun 14 - 27	Jun 28 -Jul 11	Jul 12 - 25
Buses (both directions)													
<i>No. of convoys per day</i>	0	n.a.	0	0	0	0	0	0	0	0	0	0	0
<i>No. of people per day</i>	0	n.a.	0	0	0	0	0	0	0	0	0	0	0
Trucks (both directions)													
<i>No. of convoys per day</i>	0	n.a.	0	0	0	0	0	0	0	0	0	0	0
<i>No. of trucks per day</i>	0	n.a.	0	0	0	0	0	0	0	0	0	0	0

Movement Within the West Bank	First figure	Period 1	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15	Period 16	Period 17	Period 18
	1 Aug 05	Nov 15 - 25	Feb 18 -Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 -May 16	May 17 - 30	May 31 -Jun 13	Jun 14 - 27	Jun 28 -Jul 11	Jul 12 - 25
No. of identified obstacles	376	396	487	496	505	496	504	515	519	515	526 <sup>k</sup>	536	540 <sup>l</sup>
<i>of which manned</i>	59	63	60	61	63	63	66	70	71	76	76	77	77
<i>of which unmanned</i>	317	334	427	435	442	433	438	445	448	439	450	459	463

l: OCHA compiles several times a year a comprehensive count of physical obstacles to Palestinian movement in the the West Bank. The figures reported here are based on OCHA field observations only.

n.a.= not applicable to this report